

*Public Social Welfare Expenditures, Fiscal Year 1995**

Expenditures for social welfare under public law amounted to \$1,505.1 billion in fiscal year 1995, an increase of 4.8 percent over the previous year. The 1995 amount represented 20.9 percent of the national output of goods and services, as measured by the gross domestic product (GDP). Social insurance programs accounted for slightly less than half (47 percent) of all expenditures, followed in magnitude by education and public aid.

Social welfare expenditures are defined in this series as the cash benefits, services, and administrative costs of public programs that are of direct benefit to individuals and families. Table 1 shows the individual program components. Overall spending for social welfare rose \$69.4 billion from 1994 to 1995. Of that increase, \$21.7 billion—or 31 percent—was accounted for by social insurance programs, resulting in a decreasing share of the total. By far the largest of these are the Social Security (Old-Age, Survivors, and Disability Insurance) and Medicare (Hospital Insurance and Supplemental Medical Insurance) programs, which together accounted for nearly 30 percent of the increased social welfare spending. Overall, the three largest program categories—social insurance, education, and public aid—were responsible for 85 percent of the total increase. Chart 1 shows the program categories both as percentages of 1995 expenditures, and as percentages of the 1994-95 increase.

Table 2 shows the relationship of social welfare outlays to GDP. This ratio remained stable, between 18 and 19 percent, from the mid-1970s until 1990. In 1991 it began to climb, reaching 21 percent in 1994, and declining only slightly in 1995. GDP grew by only 26 percent from 1990 to 1995, while social welfare expenditures grew 43 percent. Spending for food stamps increased by more than half, while the amount spent on public aid in general increased more than 70 percent. Medical assistance payments, chiefly under the Medicaid program, grew nearly 100 percent over the period. Some of the increase in medical assistance was due to the overall rising cost of health care, but the number of people receiving Medicaid also rose more than 40 percent over the period, from 25.3 million to 36.3 million.¹

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Overall social welfare spending per capita was \$5,622 in 1995, less than 1 percentage point higher than the year before in constant (1995) dollars. Table 3 shows that per capita real spending for four of the six categories increased from 1994 to 1995. Though social insurance accounted for nearly half of the per capita current dollar increase in total expenditures, it actually declined in real terms, as did veterans' programs. On the other hand, the composite "Total health care costs" category, which includes Medicaid and Medicare, grew 2 percent in real terms.

In 1995, the federal share of all social welfare expenditures was 59 percent, slightly lower than in 1994 (table 4). Federal responsibility for spending varied considerably by category, however. Social insurance has been 80-84 percent federally funded since 1966, while the federal percentage of veterans' program funding has been more than 97 percent. Education, on the other hand, has been chiefly a state and local responsibility; in 1995, less than 7 percent of education expenditures were federally funded. The federal share of "Other social welfare expenditures," including child nutrition and vocational rehabilitation programs, has been falling since the early 1980s; in 1995 it was less than 47 percent. The category of "Total health care spending" was 71 percent federally funded in that year.

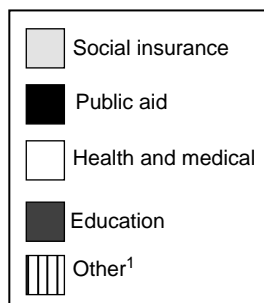
Table 5 shows that more than 67 percent of government spending at all levels went for social welfare purposes in 1995. The federal government spent 60 percent of its total outlays on social welfare, and state and local governments spent 84 percent. All three figures are higher than their 1994 counterparts. Social welfare expenditures from trust funds comprised more than one-third of the federal total, while for states and localities that figure was slightly over 14 percent. On the other hand, 37 percent of federal non-trust fund spending was for social welfare, compared with 81 percent of state and local funds.² Much of the federal social welfare spending is from the Social Security and Medicare Trust Funds, while federal non-trust fund spending includes components such as defense and interest on the national debt, which are not paid at the state and local levels.

Governments at all levels spent \$435.1 billion dollars on health and medical care in 1995, 6 percent more than in the previous year (table 6). Spending for health and medical care rose to 6.1 percent of the GDP in 1995, the largest ratio in the history of the series. The rising importance of health care is

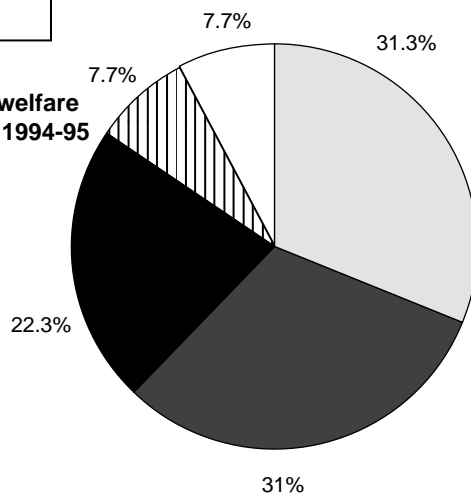
also reflected in the Consumer Price Index (CPI). The CPI as a whole rose 2.9 percent from 1994 to 1995, while its medical care component rose 4.9 percent.³

Chart 1.—Individual categories as percentages of 1995 social welfare expenditures, and as percentages of the increase in expenditures, fiscal years (FYs) 1994-95

Total public social welfare expenditures, FY1995
\$1,505.1 billion



Increase in social welfare expenditures, FYs 1994-95
\$69.4 billion



¹Includes veterans', housing, and "other social welfare" programs.

Notes

¹ *Annual Statistical Supplement, 1998 to the Social Security Bulletin*, table 8.E1.

² The figures in table 5 were revised in 1996 to reflect changes in the National Income and Product Accounts, as published in the January/February 1996 issue of the *Survey of Current Business*. State and local government expenditures were lower than previously reported; social welfare spending, therefore, appears as a larger percentage of the total.

³ Published monthly by the Bureau of Labor Statistics, Department of Labor.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-95 ¹

Program	[In millions]							
	1960	1970	1980	1985	1990 ²	1993 ²	1994 ²	1995
	Total expenditures							
Total.....	\$52,519.4	\$145,979.2	\$492, 212.7	\$731,840.1	\$1,048,950.8	\$1,366,743.1	\$1,435,714.3	\$1,505,136.4
Social insurance.....	19,306.5	54,691.2	229,754.4	369,595.2	513,821.8	659,209.9	683,778.7	705,483.3
Old-Age, Survivors, Disability, and								
Health Insurance (OASDHI).....	11,032.2	36,835.4	152,110.4	257,535.1	355,264.5	449,276.8	477,339.7	496,355.8
OASDI.....	11,032.2	29,686.2	117,118.9	186,150.8	245,555.5	301,183.3	315,947.0	331,642.5
HI (Medicare) ³.....	...	7,149.2	34,991.5	71,384.3	109,709.0	148,093.5	161,392.7	164,713.3
Railroad Retirement ⁴	934.7	1,609.9	4,768.7	6,275.6	7,229.9	7,920.6	8,025.2	8,106.2
Public employee retirement ⁵	2,569.9	8,658.7	39,490.2	63,044.0	90,391.2	112,559.5	119,253.1	128,001.8
Unemployment insurance and								
employment services ⁶	2,829.6	3,819.5	18,326.4	18,343.8	19,973.7	40,720.8	31,251.1	26,302.0
Railroad unemployment insurance.....	215.2	38.5	155.4	138.4	64.6	60.3	53.5	48.4
Railroad temporary disability insurance.....	68.5	61.1	68.7	50.6	40.3	25.9	29.3	30.0
State temporary disability insurance ⁷	347.9	717.7	1,377.4	1,944.1	3,224.2	3,316.0	3,200.8	3,189.1
Hospital and medical benefits ⁸	40.2	62.6	49.6	55.3	62.5	53.7	52.1	43.2
Workers' compensation ⁹	1,308.5	2,950.4	13,457.2	22,263.6	37,633.4	45,330.0	44,626.0	43,450.0
Hospital and medical benefits ⁸	420.0	985.0	3,725.0	7,080.0	14,305.5	17,712.3	16,200.0	16,700.0
Public aid.....	4,101.1	16,487.8	72,703.1	98,361.8	146,811.1	220,999.8	238,025.3	253,530.0
Public assistance ¹⁰	4,041.7	14,433.5	45,064.3	66,170.2	105,093.8	160,625.0	171,755.1	187,219.0
Medical payments.....	492.7	5,212.7	27,570.1	44,182.7	76,175.1	125,138.0	134,204.5	150,869.0
Social services.....	...	712.6	2,342.8	2,742.8	2,753.2	3,712.9	3,645.2	3,729.0
Supplemental Security Income.....	...	...	8,226.5	11,840.0	17,230.4	26,506.2	30,085.5	30,138.0
Food stamps.....	...	577.0	9,083.3	12,512.7	16,254.5	24,496.7	25,273.6	25,319.0
Other ¹¹	59.4	1,477.3	10,329.0	7,838.9	8,232.4	9,371.9	10,911.1	10,854.0
Health and medical programs ¹²	4,690.1	10,030.0	26,762.0	38,643.0	61,684.0	74,706.0	80,130.0	85,507.0
Hospital and medical care.....	3,079.5	5,407.0	12,286.0	16,373.0	25,971.0	30,617.0	31,562.0	31,904.0
Civilian programs.....	2,199.4	3,725.0	8,097.0	9,118.0	14,809.0	17,208.0	18,428.0	18,482.0
Defense Department ¹³	880.1	1,682.0	4,189.0	7,255.0	11,162.0	13,409.0	13,134.0	13,422.0
Maternal and child health programs ¹⁴	141.4	450.0	870.0	1,222.0	1,865.0	2,185.0	2,272.0	2,348.0
Medical research.....	448.9	1,684.0	4,924.0	6,903.0	10,848.0	12,779.0	13,988.0	14,982.0
School health.....	101.0	247.0	575.0	790.0	1,113.0	1,309.0	1,384.0	1,667.0
Other public health activities.....	401.2	1,312.0	6,484.0	11,223.0	19,354.0	24,772.0	27,685.0	30,808.0
Medical facilities construction.....	518.1	930.0	1,623.0	2,132.0	2,533.0	3,044.0	3,239.0	3,798.0
Veterans' programs.....	5,479.3	9,078.1	21,465.5	27,042.3	30,916.2	36,378.3	37,894.8	39,072.0
Pensions and compensation ¹⁵	3,402.7	5,393.8	11,306.0	14,333.0	15,792.6	17,205.2	17,481.0	18,070.4
Health and medical programs.....	954.1	1,784.1	6,203.9	9,493.2	12,004.1	15,410.5	16,231.4	16,654.4
Hospital and medical care.....	879.4	1,651.4	5,749.9	8,808.6	11,321.4	14,382.3	15,089.5	15,714.0
Hospital construction.....	59.6	70.9	323.0	458.0	445.0	749.6	778.8	581.9
Medical and prosthetic research.....	15.1	61.8	131.0	226.6	237.7	278.6	292.3	289.1
Education.....	409.6	1,018.5	2,400.7	1,170.8	522.8	937.7	1,098.3	1,118.2
Life insurance ¹⁶	494.1	502.3	664.5	795.5	1,037.8	904.7	971.5	946.3
Welfare and other.....	218.8	379.4	890.4	1,249.8	1,558.9	1,920.2	2,112.6	2,282.7
Education ¹⁷	17,626.2	50,845.5	121,049.6	172,047.5	258,331.6	331,996.8	344,091.0	365,625.3
Elementary and secondary.....	15,109.0	38,632.3	87,149.9	120,696.6	199,224.3	252,506.5	261,006.2	277,874.5
Construction.....	2,661.8	4,659.1	6,524.0	8,358.3	10,636.0	22,288.0	19,692.8	24,809.9
Higher.....	2,190.8	9,907.0	26,175.9	41,130.4	57,424.3	77,558.1	81,091.2	85,743.8
Construction.....	357.9	1,566.9	1,528.1	2,346.6	3,953.0	8,990.3	22.8	10,490.3
Vocational and adult ¹⁸	298.0	2,144.4	7,375.2	9,891.2	1,293.3	1,494.9	1,503.8	1,508.0
Housing.....	176.7	701.2	6,879.0	12,598.5	19,468.5	20,782.3	27,032.0	29,361.1
Public housing.....	143.5	459.9	4,680.5	9,340.3	14,521.8	15,302.0	24,724.4	24,724.4
Other social welfare.....	1,139.5	4,145.4	13,599.1	13,551.8	17,917.6	22,670.0	24,762.5	26,557.7
Vocational rehabilitation.....	96.4	703.8	1,251.1	1,536.7	2,126.6	2,379.1	2,560.1	2,630.3
Medical services.....	17.8	133.8	279.4	360.0	531.6	594.8	640.0	658.0
Medical research ¹⁹	6.6	29.6	13.5	...	...	...	...	...
Institutional care ²⁰	420.5	201.8	482.4	379.6	629.4	721.5	783.1	874.0
Child nutrition ²¹	398.7	896.0	4,852.3	5,308.5	7,165.4	9,392.4	10,099.1	10,653.4
Child welfare ²²	211.5	585.4	800.0	200.0	252.6	294.6	294.6	292.0
Special OEO and ACTION programs ²³.....	...	752.8	2,302.7	503.8	169.4	208.3	204.4	222.0
Social welfare, not elsewhere								
classified ²⁴	12.4	1,005.6	3,910.6	5,623.2	7,574.2	9,674.1	10,821.2	11,886.0

See footnotes at end of table.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-95 ¹—Continued

Program	[In millions]							
	1960	1970	1980	1985	1990 ²	1993 ²	1994 ²	1995
	Federal expenditures							
Total.....	\$24,956.6	\$77,130.2	\$303,152.5	\$450,604.2	\$616,640.6	\$805,335.7	\$852,875.7	\$888,357.3
Social insurance.....	14,307.1	45,245.6	191,162.0	310,174.7	422,256.6	534,211.9	557,320.7	579,803.7
Old-Age, Survivors, Disability, and Health Insurance (OASDHI).....	11,032.2	36,835.4	152,110.4	257,535.1	355,264.5	449,276.8	477,339.7	496,355.8
OASDI.....	11,032.2	29,686.2	117,118.9	186,150.8	245,555.5	301,183.3	315,947.0	331,642.5
HI (Medicare) ³.....	...	7,149.2	34,991.5	71,384.3	109,709.0	148,093.5	161,392.7	164,713.3
Railroad Retirement ⁴	934.7	1,609.9	4,768.7	6,275.6	7,229.9	7,920.6	8,025.2	8,106.2
Public employee retirement ⁵	1,519.9	5,516.7	26,982.9	40,504.0	53,540.4	61,631.6	63,732.9	67,022.3
Unemployment insurance and employment services ⁶	473.5	1,036.1	4,407.6	2,604.1	3,096.2	12,123.6	4,971.7	5,156.0
Railroad unemployment insurance.....	215.2	38.5	155.4	138.4	64.6	60.3	53.5	48.4
Railroad temporary disability insurance...	68.5	61.1	68.7	50.6	40.3	25.9	29.3	30.0
Workers' compensation ⁹	63.1	147.9	2,668.3	3,066.9	3,020.7	3,173.1	3,168.4	3,085.0
Hospital and medical benefits ⁸	9.0	20.7	129.5	280.2	456.6	596.6	688.0	668.0
Public aid.....	2,116.9	9,648.6	49,394.2	63,479.9	92,858.5	151,850.5	162,674.7	170,260.0
Public assistance ¹⁰	2,057.5	7,594.3	23,542.1	33,523.1	54,746.6	95,339.9	100,209.4	107,599.0
Medical payments.....	199.8	2,607.1	14,550.2	22,677.4	40,690.1	77,367.1	81,192.1	89,113.0
Social services.....	...	522.0	1,757.1	2,057.1	2,064.9	2,784.7	2,733.9	2,797.0
Supplemental Security Income.....	...	...	6,439.8	9,605.2	13,625.0	22,642.0	26,280.6	26,488.0
Food stamps.....	...	577.0	9,083.3	12,512.7	16,254.5	24,496.7	25,273.6	25,319.0
Other ¹¹	59.4	1,477.3	10,329.0	7,838.9	8,232.4	9,371.9	10,911.1	10,854.0
Health and medical programs ¹²	1,737.1	4,568.0	12,827.0	17,842.0	27,206.0	33,189.0	34,770.0	36,767.0
Hospital and medical care.....	983.5	1,973.0	6,619.0	9,685.0	14,816.0	18,575.0	18,600.0	19,373.0
Civilian programs.....	103.4	291.0	2,430.0	2,430.0	3,654.0	5,166.0	5,466.0	5,951.0
Defense Department ¹³	880.1	1,682.0	4,189.0	7,255.0	11,162.0	13,409.0	13,134.0	13,422.0
Maternal and child health programs ¹⁴	35.3	190.0	351.0	422.0	492.0	595.0	615.0	612.0
Medical research.....	425.9	1,515.0	4,428.0	5,993.0	9,172.0	10,689.0	11,739.0	12,544.0
Other public health activities.....	57.3	589.0	1,215.0	1,399.0	2,311.0	3,164.0	3,714.0	3,809.0
Medical facilities construction.....	235.1	301.0	214.0	343.0	415.0	166.0	102.0	429.0
Veterans' programs.....	5,367.4	8,951.6	21,253.6	26,704.4	30,427.7	35,806.3	37,261.6	38,384.9
Pensions and compensation ¹⁵	3,402.7	5,393.8	11,306.0	14,333.0	15,792.6	17,205.2	17,481.0	18,070.4
Health and medical programs.....	954.1	1,784.1	6,203.9	9,493.2	12,004.1	15,410.5	16,231.4	16,654.4
Hospital and medical care.....	879.4	1,651.4	5,749.9	8,808.6	11,321.4	14,382.3	15,089.5	15,714.0
Hospital construction.....	59.6	70.9	323.0	458.0	445.0	749.6	778.8	581.9
Medical and prosthetic research.....	15.1	61.8	131.0	226.6	237.7	278.6	292.3	289.1
Education.....	409.6	1,018.5	2,400.7	1,170.8	522.8	937.7	1,098.3	1,118.2
Life insurance ¹⁶	494.1	502.3	664.5	795.5	1,037.8	904.7	971.5	946.3
Welfare and other.....	106.9	252.9	678.5	911.9	1,070.4	1,348.2	1,479.4	1,595.6
Education ¹⁷	867.9	5,875.8	13,452.2	13,796.2	18,374.0	20,454.9	24,084.2	23,472.0
Elementary and secondary.....	441.9	2,956.8	7,429.6	7,277.6	9,944.3	13,238.0	15,513.8	15,301.0
Construction.....	70.6	35.9	40.9	23.0	22.9	5.3	8.6	2.0
Higher.....	293.1	2,154.6	4,467.5	5,102.1	6,746.7	5,284.7	6,576.8	6,164.0
Construction.....	1.2	466.3	42.1	32.1	...	35.3	22.8	29.0
Vocational and adult ¹⁸	104.5	602.6	1,206.5	1,087.2	1,293.3	1,494.9	1,503.8	1,508.0
Housing.....	143.5	581.6	6,277.6	11,058.8	16,612.4	18,984.8	24,987.2	27,276.0
Public housing.....	143.5	459.9	4,680.5	9,340.3	14,521.8	16,414.7	21,396.9	22,522.0
Other social welfare.....	416.7	2,259.0	8,785.9	7,548.2	8,905.4	10,838.3	11,777.3	12,393.7
Vocational rehabilitation.....	64.3	567.5	1,006.1	1,186.7	1,660.8	1,830.1	1,962.8	2,031.3
Medical services.....	11.2	107.0	223.5	275.0	415.2	457.5	491.0	508.0
Medical research ¹⁹	6.6	29.6	13.5	...	...	...	...	...
Institutional care ²⁰	20.5	22.5	74.2	120.8	143.4	142.6	149.7	152.0
Child nutrition ²¹	306.1	710.9	4,209.3	4,348.7	5,469.8	7,139.4	7,626.1	7,992.4
Child welfare ²²	13.4	44.7	57.0	200.0	252.6	294.6	294.6	292.0
Special OEO and ACTION programs ²³.....	...	752.8	2,302.7	503.8	169.4	208.3	204.4	222.0
Social welfare, not elsewhere classified ²⁴	12.4	160.6	1,136.6	1,188.2	1,209.4	1,223.3	1,539.7	1,704.0

See footnotes at end of table.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-95 ¹—Continued

Program	[In millions]							
	1960	1970	1980	1985	1990 ²	1993 ²	1994 ²	1995
	State and local expenditures							
Total.....	\$27,562.8	\$68,849.0	\$189,060.2	\$281,235.9	\$432,310.2	\$561,418.4	\$582,943.6	\$616,779.1
Social insurance.....	4,999.4	9,445.6	38,592.4	59,420.5	91,565.2	124,998.0	126,458.0	125,679.6
Public employee retirement ⁵	1,050.0	3,142.0	12,507.3	22,540.0	36,850.8	50,927.9	55,520.2	60,979.5
Unemployment insurance and employment services ⁶	2,356.1	2,783.4	13,918.8	15,739.7	16,877.5	28,597.2	26,279.4	21,146.0
State temporary disability insurance ⁷	347.9	717.7	1,377.4	1,944.1	3,224.2	3,316.0	3,200.8	3,189.1
Hospital and medical benefits ⁸	40.2	62.6	49.6	55.3	62.5	53.7	52.1	43.2
Workers' compensation ⁹	1,245.4	2,802.5	10,788.9	19,196.7	34,612.7	42,156.9	41,457.6	40,365.0
Hospital and medical benefits ⁸	411.0	964.3	3,595.5	6,799.8	13,848.9	17,115.7	15,512.0	16,032.0
Public aid.....	1,984.2	6,839.2	23,308.9	34,881.9	53,952.6	69,149.3	75,350.6	83,270.0
Public assistance ¹⁰	1,984.2	6,839.2	21,522.2	32,647.1	50,347.2	65,285.1	71,545.7	79,620.0
Medical payments.....	292.9	2,605.6	13,019.9	21,505.3	35,485.0	47,770.9	53,012.4	61,756.0
Social services.....	...	190.6	585.7	685.7	688.3	928.2	911.3	932.0
Supplemental Security Income.....	...	...	1,786.7	2,234.8	3,605.4	3,864.2	3,804.9	3,650.0
Health and medical programs ¹²	2,953.0	5,462.0	13,935.0	20,801.0	34,478.0	41,528.0	45,465.0	48,740.0
Hospital and medical care.....	2,096.0	3,434.0	5,667.0	6,688.0	11,155.0	12,042.0	12,962.0	12,531.0
Maternal and child health programs ¹⁴	106.1	260.0	519.0	800.0	1,373.0	1,590.0	1,657.0	1,736.0
Medical research.....	23.0	169.0	496.0	910.0	1,676.0	2,090.0	2,249.0	2,438.0
School health.....	101.0	247.0	575.0	790.0	1,113.0	1,320.0	1,489.0	1,667.0
Other public health activities.....	343.9	723.0	5,269.0	9,824.0	17,043.0	21,608.0	23,971.0	26,999.0
Medical facilities construction.....	283.0	629.0	1,409.0	1,789.0	2,118.0	2,878.0	3,137.0	3,369.0
Veterans' programs.....	111.9	126.5	211.9	337.9	488.5	572.0	633.2	687.1
Education ¹⁷	16,758.3	44,969.7	107,597.4	158,251.3	239,957.6	311,541.9	320,006.8	342,153.3
Elementary and secondary.....	14,667.1	35,675.5	79,720.3	113,419.0	189,280.0	239,268.5	245,492.4	262,573.5
Construction.....	2,591.2	4,623.2	6,483.1	8,335.3	10,613.1	22,282.7	19,684.2	24,807.9
Higher.....	1,897.7	7,752.4	21,708.4	36,028.3	50,677.6	72,273.4	74,514.4	79,579.8
Construction.....	356.7	1,100.6	1,486.0	2,314.5	3,953.0	8,955.0	...	10,461.3
Vocational and adult ¹⁸	193.5	1,541.8	6,168.7	8,804.0	...	...	...	...
Housing.....	33.2	119.6	601.4	1,539.7	2,856.1	1,797.5	2,044.8	2,085.1
Other social welfare.....	722.8	1,886.4	4,813.2	6,003.6	9,012.2	11,831.7	12,985.2	14,164.0
Vocational rehabilitation.....	32.1	136.3	245.0	350.0	465.8	549.0	597.3	599.0
Medical services.....	6.6	26.8	55.9	85.0	116.4	137.3	149.0	150.0
Institutional care ²⁰	400.0	179.3	408.2	258.8	486.0	578.9	633.4	722.0
Child nutrition ²¹	92.6	185.1	643.0	959.8	1,695.6	2,253.0	2,473.0	2,661.0
Child welfare ²²	198.1	540.7	743.0	...	...	...	...	...
Social welfare, not elsewhere classified ²⁴.....	...	845.0	2,774.0	4,435.0	6,364.8	8,450.8	9,281.5	10,182.0

¹ Expenditures from federal, state, and local revenues and trust funds under public law; includes capital outlays and administrative expenditures unless otherwise noted. Includes some payments abroad. Through 1976, fiscal year ended June 30 for the federal government, most states, and some localities. Beginning in 1977, federal fiscal years end on September 30.

² Revised data.

³ Includes Hospital Insurance and Supplementary Medical Insurance.

⁴ Excludes the financial interchange between OASDI and the Railroad Retirement system.

⁵ Includes the military retirement system; excludes refunds of employee contributions.

Administrative expenses not available for some programs.

⁶ Includes unemployment compensation under state programs, programs for federal employees, trade adjustment and trading allowances, and payments under the extended, emergency, disaster, and special unemployment insurance programs.

⁷ Cash and medical benefits in five areas. Includes private plans where applicable and state administrative costs. Data for Hawaii not available.

⁸ Included in total directly above.

⁹ Cash and medical benefits paid under public law by private insurance carriers. Administrative costs of private carriers and self-insurers not available. Beginning 1960, includes data for Alaska and Hawaii; beginning 1970, includes the federal "Black Lung" program.

¹⁰ Cash payments and medical assistance under the Aid to Families with Dependent Children, Medicaid, emergency assistance, Women, Infants, and Children (WIC), and general assistance programs.

Also includes social services and work incentive activities.

¹¹ Work relief, other emergency aid, surplus food for the needy, repatriate and refugee assistance, and work-experience training programs. Beginning in 1981, includes Low-Income Home Energy Assistance.

¹² Excludes state and local expenditures for domiciliary care in institutions other than those for tuberculosis.

Also excludes medical services connected with the OASDHI, state temporary disability insurance, workers' compensation, public assistance, veterans', and vocational rehabilitation programs, which are included in the expenditures for those programs. State and local expenditures include amounts for anti-poverty State school health expenditures included in "Hospital and medical care."

¹³ Includes medical care for military dependents.

¹⁴ Includes services for disabled children.

¹⁵ Includes burial awards, special allowances for the survivors of veterans who did not qualify for OASDI, and clothing allowances.

¹⁶ Excludes the serviceperson's group life insurance program.

¹⁷ Federal administrative expenditures (Department of Education) and research costs included in total only.

¹⁸ State and local expenditures for vocational and adult education not available after 1985.

¹⁹ No longer available separately after 1980.

²⁰ Federal expenditures represent primarily surplus food for institutions.

²¹ Surplus food for schools and programs under the National School Lunch and Child Nutrition Acts.

²² Represents primarily child welfare services under the Social Security Act. State and local data not available after 1980.

²³ Includes domestic programs consolidated in 1972 under ACTION and special Office of Economic Opportunity programs. From 1987 to 1994, represents ACTION funds only. Starting 1994, represents Domestic Volunteer Service programs.

²⁴ Federal expenditures include the administrative and related expenses of the Secretary of Health and Human Services; Indian welfare and guidance, aging and juvenile delinquency, and certain manpower and human development programs. State and local expenditures include amounts for anti-poverty and manpower programs, day care, child placement and adoption services, foster care, legal assistance, care of transients, and other unspecified welfare services.

Source: Data taken or estimated from Federal Budgets, reports of the Census of Governments, and reports of administrative agencies.

Table 2.—Social welfare expenditures under public programs as a percent of gross domestic product (GDP), selected fiscal years, 1950-95

Fiscal year	Gross domestic product (in billions) ¹	All programs ²			Program category						
		Total	Federal	State and local	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	Total health care costs ³
1950.....	\$266.8	8.8	3.9	4.7	1.8	0.9	0.8	2.6	2.5	0.2	1.1
1955.....	386.4	8.5	3.8	4.7	2.4	.8	.8	1.2	2.8	.2	1.2
1960.....	524.1	10.0	4.8	5.3	3.7	.8	.9	1.0	3.4	.2	1.2
1965.....	701.0	11.0	5.4	5.6	4.0	.9	.9	.9	4.0	.3	1.3
1970.....	1,023.1	14.3	7.5	6.7	5.3	1.6	1.0	.9	5.0	.4	2.4
1975.....	1,590.8	18.2	10.5	7.7	7.7	2.6	1.0	1.1	5.1	.4	3.2
1980.....	2,718.9	18.1	11.1	7.0	8.5	2.7	1.0	.8	4.5	.5	3.6
1985.....	4,108.0	17.8	11.0	6.8	9.0	2.4	.9	.7	4.2	.3	4.2
1990.....	5,682.9	18.5	10.9	7.6	9.0	2.6	1.1	.5	4.5	.3	4.8
1991.....	5,861.5	19.8	11.5	8.2	9.6	3.1	1.1	.6	4.7	.3	5.4
1992 ⁴	6,149.3	20.6	12.2	8.4	10.1	3.4	1.1	.6	4.8	.4	5.7
1993 ⁴	6,476.6	21.1	12.4	8.7	10.2	3.4	1.2	.6	5.1	.4	5.9
1994 ⁴	6,837.1	21.0	12.5	8.5	10.0	3.5	1.2	.6	5.0	.4	6.0
1995.....	7,186.9	20.9	12.4	8.6	9.8	3.5	1.2	.5	5.1	.4	6.1

¹ Revised in 1996 to reflect changes in GDP figures for 1960-93, as released by the Bureau of Economic Analysis, January/February 1996.

² Includes housing, not shown separately.

³ Combines "health and medical" programs with medical services provided under the social insurance, public aid, veterans', and "other social welfare" programs.

⁴ Revised data.

Table 3.—Total and per capita social welfare expenditures under public programs, in current and constant (1995) dollars, selected fiscal years 1965-95

Fiscal year	Total expenditures		Per capita expenditures for—						
	Amount (in millions) ¹	Per capita ²	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	Total health care costs ³
	Current dollars								
1965.....	\$76,837.00	\$390.69	\$142.29	\$31.95	\$31.30	\$30.30	\$142.73	\$10.50	\$47.30
1970.....	145,183.20	697.91	261.75	79.26	46.18	43.16	244.27	19.93	119.22
1975.....	288,457.60	1,315.73	558.66	189.05	76.36	76.95	368.56	31.69	232.73
1980.....	491,597.80	2,126.35	989.95	314.47	117.92	92.02	523.41	58.82	428.84
1985.....	730,896.70	3,009.79	1,515.98	405.05	162.14	110.53	708.41	55.81	705.81
1990 ⁴	1,046,498.30	4,124.03	2,017.31	578.55	243.08	119.79	1,017.96	70.61	1,081.64
1991 ⁴	1,157,039.40	4,520.44	2,184.52	708.48	257.11	126.13	1,082.84	77.28	1,227.66
1992 ⁴	1,263,322.90	4,868.30	2,376.93	801.36	270.30	133.35	1,125.73	82.97	1,360.98
1993 ⁴	1,364,067.80	5,237.51	2,523.19	848.56	286.84	137.40	1,274.67	87.04	1,465.62
1994 ⁴	1,432,756.70	5,446.19	2,590.96	904.78	304.59	141.10	1,307.88	94.13	1,553.85
1995.....	1,502,234.40	5,622.39	2,631.98	948.88	320.03	143.86	1,368.34	99.40	1,628.35
Percentage increase to 1995									
1965.....	1,855.09	1,339.10	1,749.73	2,870.01	922.58	374.72	858.71	846.38	3,342.80
1970.....	934.72	705.60	905.53	1,097.20	593.04	233.36	460.17	398.81	1,265.82
1975.....	420.78	327.32	371.13	401.92	319.07	86.96	271.27	213.70	599.69
1980.....	205.58	164.41	165.87	201.74	171.38	56.33	161.43	68.98	279.71
1985.....	105.53	86.80	73.62	134.26	97.38	30.16	93.16	78.11	130.71
1990.....	43.55	36.33	30.47	64.01	31.65	20.10	34.42	40.77	50.54
1991.....	29.83	24.38	20.48	33.93	24.47	14.06	26.37	28.62	32.64
1992.....	18.91	15.49	10.73	18.41	18.40	7.89	21.55	19.79	19.65
1993.....	10.13	7.35	4.31	11.82	11.57	4.70	7.35	14.19	11.10
1994.....	4.85	3.24	1.58	4.87	5.07	1.96	4.62	5.60	4.79
Constant (1995) dollars									
1965.....	330,706.45	1,681.52	612.42	137.51	134.70	130.43	614.30	45.20	203.57
1970.....	510,513.47	2,454.10	920.40	278.70	162.37	151.75	858.94	70.07	419.22
1975.....	735,498.53	3,354.81	1,424.44	482.03	194.71	196.21	939.74	80.79	593.39
1980.....	875,760.32	3,788.01	1,763.56	560.21	210.07	163.94	932.43	104.79	763.96
1985.....	1,003,118.43	4,130.78	2,080.61	555.91	222.52	151.70	972.25	76.59	968.69
1990.....	1,203,025.82	4,740.88	2,319.05	665.09	279.44	137.70	1,170.22	81.17	1,243.42
1991.....	1,286,130.57	5,024.79	2,428.25	787.52	285.80	140.20	1,203.65	85.90	1,364.63
1992.....	1,359,335.44	5,238.29	2,557.58	862.26	290.84	143.48	1,211.28	89.28	1,464.41
1993.....	1,429,149.91	5,487.40	2,643.58	889.04	300.53	143.96	1,335.49	91.20	1,535.55
1994.....	1,465,443.16	5,570.44	2,650.07	925.42	311.54	144.32	1,337.72	96.27	1,589.30
1995.....	1,502,234.40	5,622.39	2,631.98	948.88	320.03	143.86	1,368.34	99.40	1,628.61
Percentage increase to 1995									
1965.....	354	234	330	590	138	10	123	120	700
1970.....	194	129	186	240	97	-5	59	42	288
1975.....	104	68	85	97	64	-27	46	23	174
1980.....	72	48	49	69	52	-12	47	-5	113
1985.....	50	36	27	71	44	-5	41	30	68
1990.....	25	19	13	43	15	4	17	22	31
1991.....	17	12	8	20	12	3	14	16	19
1992.....	11	7	3	10	10	0	13	11	11
1993.....	5	2	0	7	6	0	2	9	6
1994.....	3	1	-1	3	3	0	2	3	2

¹ Excludes expenditures in foreign countries for OASDHI benefits, civil service retirement benefits, veterans' programs, and education.

² Includes housing, not shown separately.

³ Combines "health and medical" programs with medical services provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

⁴ Revised data.

Source: Constant dollar figures are based on the implicit price deflators for personal consumption expenditures prepared by the Bureau of Economic Analysis, Department of Commerce.

Table 4.—Social welfare expenditures under public programs: Federal funds as a percent of total, selected fiscal years, 1965-95

Program	1965	1970	1975	1980	1985	1990 ¹	1991 ¹	1992 ¹	1993 ¹	1994 ¹	1995
Total.....	48.8	53.0	57.7	61.6	61.6	58.8	58.3	59.2	58.9	59.4	59.0
Social insurance.....	77.5	82.7	81.1	83.2	83.9	82.2	80.8	80.1	81.0	81.5	82.2
Public aid.....	57.2	58.5	65.8	67.9	64.5	63.3	62.4	66.7	68.7	68.3	67.2
Health and medical programs.....	43.2	47.6	47.4	47.9	46.2	44.1	45.1	45.2	44.4	43.4	43.0
Veterans' programs...	99.7	98.6	97.4	99.0	98.8	98.4	98.4	98.4	98.4	98.3	98.2
Education.....	8.8	11.6	10.7	11.1	8.0	7.1	6.9	6.9	6.2	7.0	6.4
Housing.....	74.9	82.9	80.1	91.3	87.8	85.3	86.9	86.8	91.4	92.4	92.9
Other social welfare..	38.9	54.5	61.4	64.6	55.7	49.7	49.7	49.6	47.8	47.6	46.7
Total health care ² ..	47.6	65.3	65.6	69.5	71.2	69.4	68.1	70.6	72.1	72.1	70.9

¹ Revised data.² Combines "health and medical" programs with medical services provided under social insurance, public aid, veterans', and "other social welfare" programs.Table 5.—Social welfare expenditures from public funds ¹ as a percent of government expenditures for all purposes, selected fiscal years 1965-95

Type of fund	1965	1970	1975	1980	1985	1990 ²	1991 ²	1992 ²	1993 ²	1994 ²	1995
All public social welfare expenditures											
Total as a percent of all government expenditures.....	42.2	46.5	56.6	57.2	54.4	58.2	60.3	63.7	66.6	64.5	67.5
Federal as a percent of all federal expenditures.....	32.6	40.0	53.7	54.4	48.7	51.4	52.8	57.4	60.0	57.4	60.2
State and local as a percent of all state and local expenditures ³	60.4	57.9	61.6	62.9	68.8	74.0	77.4	77.7	80.7	80.4	83.6
Trust fund social welfare expenditures											
Total as a percent of all government expenditures.....	14.3	16.4	22.2	24.7	26.0	26.9	27.5	29.1	30.0	29.0	30.0
Federal as a percent of all federal expenditures.....	17.7	22.0	29.1	31.3	31.4	33.2	33.4	35.5	37.2	35.5	37.2
State and local as a percent of all state and local expenditures ³	7.8	6.5	10.5	11.1	12.3	12.4	13.9	15.1	14.8	14.4	14.1
Non-trust fund social welfare expenditures											
Total as a percent of all expenditures from general revenues.....	27.8	36.6	45.1	44.1	39.3	42.7	45.2	48.8	52.2	50.0	53.6
Federal as a percent of all federal expenditures from general revenues:											
All programs.....	14.8	23.8	35.8	34.9	26.3	27.2	29.1	33.9	36.3	34.0	36.6
Public aid.....	3.1	6.6	12.8	13.4	10.4	11.6	13.3	16.5	18.1	17.0	18.4
State and local as a percent of all state and local expenditures from general revenues: ³											
All programs.....	52.6	55.0	57.1	58.3	64.5	69.8	73.7	73.7	77.3	77.1	80.9
Education.....	42.4	44.1	44.3	44.9	50.0	52.4	53.7	53.8	58.3	57.0	59.6
Public aid.....	4.5	6.7	8.7	9.7	11.0	11.8	14.2	13.7	12.9	13.4	14.5

¹ Excludes that part of workers' compensation and temporary disability insurance payments made through private carriers and self-insurers.² Revised data. In particular, state and local figures reflect revisions in the National Income and Product Accounts reports of total state/local government expenditures. Those figures were revised downward, resulting in higher percentages for social welfare outlays.³ From state and local sources, excluding federal grants.

Table 6.—All public expenditures for health and medical care, selected fiscal years 1965-95

[In millions]

Program	1965	1970	1975	1980	1985	1990 ¹	1991 ¹	1992 ¹	1993 ¹	1994 ¹	1995
Total.....	\$9,302	\$24,801	\$51,022	\$99,145	\$171,399	\$274,472	\$314,227	\$353,174	\$381,710	\$408,780	\$435,075
Health and medical services.....	7,531	22,187	46,862	92,598	161,679	260,408	299,692	336,925	364,858	390,482	415,424
Medicare.....	...	7,149	14,781	34,992	71,384	109,709	116,651	132,246	148,094	161,393	164,713
Temporary disability insurance ²	51	63	73	50	55	63	66	70	54	52	43
Workers' compensation ²	580	985	2,470	3,725	7,080	14,306	16,010	17,914	17,712	16,200	16,700
Public assistance medical payments.....	1,367	5,213	13,551	27,570	44,183	76,175	101,909	117,622	125,138	134,204	150,869
General hospital and medical care.....	2,510	3,301	6,019	8,105	9,118	14,809	15,511	15,928	17,208	18,428	18,482
Hospital and medical care for Armed Forces and dependents.....	881	1,682	2,817	4,198	7,455	11,162	12,740	12,769	13,409	13,134	13,422
Maternal and child health programs.....	239	450	567	870	1,222	1,865	1,981	2,106	2,185	2,272	2,348
School health (education agencies).....	140	247	352	575	790	1,113	1,194	1,230	1,309	1,384	1,667
Other public health activities.....	614	1,312	2,727	6,484	11,223	19,354	20,881	22,976	24,772	27,685	30,808
Veterans' hospital and medical care.....	1,115	1,651	3,287	5,750	8,809	11,321	12,190	13,452	14,382	15,090	15,714
Medical vocational rehabilitation.....	34	134	218	279	360	532	559	612	595	640	658
Medical research.....	1,227	1,684	2,648	4,924	7,130	11,086	11,568	12,869	13,058	14,280	15,271
Medical facilities construction.....	544	930	1,512	1,623	2,590	2,978	2,967	3,380	3,794	4,018	4,380
Department of Veterans' Affairs.....	77	71	137	323	458	445	776	845	750	779	582
Total as percent of gross domestic product.....	1	2.4	3.2	3.6	4.2	4.8	5.4	5.7	5.9	6.0	6.1

¹ Revised data.² Includes medical benefits paid under public law by private carriers and self-insurers.